

*Colorado Legislative Council Staff Fiscal Note*  
**STATE and LOCAL  
 FISCAL IMPACT**

**Drafting Number:** LLS 08-0089  
**Prime Sponsor(s):** Sen. Hagedorn  
 Rep. McGihon

**Date:** March 12, 2008  
**Bill Status:** Senate Health and Human Services  
**Fiscal Analyst:** Elizabeth Burger (303-866-6272)

**TITLE:** CONCERNING PUBLIC HEALTH.

Fiscal Impact Summary	FY 2008-2009	FY 2009-2010
<b>State Revenue</b>		
Cash Funds		
Comprehensive Public Health Plan Cash Fund	Gifts, Grants, and Donations	
<b>State Expenditures</b>		
General Fund	\$119,841	\$112,931
Cash Funds		
Comprehensive Public Health Plan Cash Fund	\$59,920	\$56,465
<b>FTE Position Change</b>	3.0 FTE	3.0 FTE
<b>Effective Date:</b> July 1, 2008		
<b>Appropriation Summary for FY 2008-2009:</b> See State Appropriations section of the fiscal note.		
<b>Local Government Impact:</b> See Local Government section of the fiscal note.		

**Summary of Legislation**

The bill repeals current statutes pertaining to county and district public health agencies, local boards of health, and regional health departments, and reenact statutes pertaining to county and district public health agencies, with amendments. In addition, the bill creates new requirements for the state Department of Public Health and Environment (department), State Board of Health, and county and district health boards and agencies as follows:

- on or before December 31, 2009, and on or before December 31 every five years thereafter, requires the department to develop a comprehensive, statewide public health improvement plan;
- authorizes the department to accept gifts, grants, or donations to pay for the development of the plan, and credits the gifts, grants, and donations to the newly created Comprehensive Public Health Plan Cash Fund;
- after the approval of each statewide plan, requires each county and district public health agency to prepare a local public health plan;
- subject to available appropriations, requires the department to provide technical assistance to county and district public health agencies in the development of the local plans;

- authorizes the State Board of Health to establish, by rule, specific provisions concerning public health services, including an identification of the core public health services that each county and district public health agency must provide;
- authorizes the State Board of Health to review and approve all county and district local public health plans; and
- requires county and district boards of health to select a public health director and to contract with a physician if the director is not a physician.

**State Revenue**

The bill authorizes the department to solicit and accept gifts, grants, or donations to pay for the development of the state plan. To the extent that gifts, grants, and donations are received, revenue to the Comprehensive Public Health Plan Cash Fund will increase.

**State Expenditures**

The bill will increase state expenditures in the department by \$179,761 and 3.0 FTE in FY 2008-09 and \$169,396 and 3.0 FTE in FY 2009-10. Of that amount, \$59,920 and 1.0 FTE in FY 2008-09 and \$56,465 and 1.0 in FY 2009-10 are conditional upon the receipt of gifts, grants, or donations sufficient to cover the expenditure. The bill's costs are outlined in Table I and discussed below.

<b>Table I. Expenditures Under SB 08-194</b>		
<b>Cost Components</b>	<b>FY 2008-09</b>	<b>FY 2009-10</b>
Personal Services	\$149,776	\$149,776
FTE	3.0	3.0
Operating Expenses/Capital Outlay	19,215	8,850
Travel	10,770	10,770
<b>TOTAL</b>	<b><u>\$179,761</u></b>	<b><u>\$169,396</u></b>
<b>Cash Funds</b>	<b>59,920</b>	<b>56,465</b>
<b>General Fund</b>	<b>119,841</b>	<b>112,931</b>

**Approval of County and District Public Health Plans and Technical Assistance.** The department will require 1.0 FTE at the General Professional III level to review and approve county and district public health plans and to provide technical assistance to counties and districts. Specifically, the staff will be responsible for examining data about health status and risk factors in local communities; assessing the capacity and performance of local public health systems; identifying goals for local systems; assisting county and district health agencies in coordinating the local plans with the state plan; and identifying financial resources available to meet identified public health needs in local communities. Personal services and operating costs will total \$56,330 in FY 2008-09 and \$52,875 in FY 2009-10. In addition, an estimated \$3,590 in travel costs will be incurred annually. Because the bill does not identify a source of funding for these costs, the fiscal note assumes that the costs will be funded through the General Fund.

***Additional Responsibilities of the State Board of Health.*** The department will require 1.0 FTE at the General Professional III level to complete the additional duties required of the State Board of Health pursuant to the bill. Specifically, the new staff will identify the core public health services that each county and district public health agency must provide; meet with stakeholders at the local level to help identify such services; research and recommend the minimum quality standards for public health services; identify a standard of measurement to ensure that quality standards are being met; research and recommend the minimum qualifications for county and district public health directors and medical officers; coordinate with other department staff to ensure the development and implementation of a statewide public health plan; and coordinate the review and approval of county and district public health plans. Personal services and operating costs will total \$56,330 in FY 2008-09 and \$52,875 in FY 2009-10. In addition, an estimated \$3,590 in travel costs will be incurred annually. Because the bill does not identify a source of funding for these costs, the fiscal note assumes that the costs will be funded through the General Fund.

***Development of Statewide Public Health Improvement Plan.*** The department will require 1.0 FTE at the General Professional III level to assist in the development of the statewide public health improvement plan. The staff will be responsible for assessing priorities for the public health system; identifying any problems with the current public health system to be addressed through the plan; identifying programs and activities to address existing public health problems; estimating the costs of implementing the plan; developing a timeline for implementing the plan; annually revising the plan; providing the plan to the Governor, the General Assembly, the State Board of Health, and county and district public health agencies; and soliciting gifts, grants, and donations to pay for the development of the plan. Personal services and operating costs will total \$56,330 in FY 2008-09 and \$52,875 in FY 2009-10. In addition, an estimated \$3,590 in travel costs will be incurred annually. Costs will be paid through gifts, grants, and donations credited to the Comprehensive Public Health Plan Cash Fund. Creation and implementation of the plan is conditional upon the department receiving sufficient gifts, grants, and donations to cover the costs of the plan's development.

### **Expenditures Not Included**

Pursuant to a Joint Budget Committee policy, funding for the items noted below will not be included in fiscal note expenditure estimates. However, indirect costs are calculated for the purpose of identifying the "per applicant" cost of a new or revised fee to reflect the total direct and indirect costs required to support a particular program.

- group health, life and dental insurance
- inflation indices
- amortization equalization disbursements
- supplemental amortization equalization disbursements
- short-term disability
- leased space
- indirect costs

### **Local Government Impact**

The bill requires county and district public health agencies to develop a local public health plan every five years. Counties and districts must submit the plans for approval by the State Board of Health. County and district public health agencies will likely incur costs to develop the plans.

In addition, the bill requires county and district boards of health to select a public health director. If the public health director is not a physician, the county or district board of health must employ or contract with a medical officer to advise the public health director on medical decisions. This requirement may increase costs for county or district boards of health who do not currently employ a physician.

### **State Appropriations**

For FY 2008-09, the Department of Public Health and Environment should receive an appropriation of \$179,761 and 3.0 FTE. Of that amount, \$119,841 and 2.0 FTE should be from the General Fund, and, conditional upon the receipt of gifts, grants, or donations, \$59,920 and 1.0 FTE should be from the Comprehensive Public Health Plan Cash Fund.

### **Departments Contacted**

Public Health and Environment

Treasury