

Second Regular Session

Sixty-second General Assembly

LLS NO. 00-0179.01 Debbie Haskins

HOUSE BILL 00-1026

STATE OF COLORADO

BY REPRESENTATIVES Witwer, Alexander, Hagedorn, Hefley, Keller, Larson, Lawrence, Morrison, Tochtrop, and Williams S.; also SENATORS Evans, Linkhart, and Rupert

REENGROSSED

A BILL FOR AN ACT

101 CONCERNING FAMILY RESOURCE CENTERS, AND MAKING AN
102 APPROPRIATION THEREFOR.

Bill Summary

(Note: This summary applies to this bill as introduced and does not necessarily reflect any amendments that may be subsequently adopted.)

Welfare Oversight Committee. Permanently extends the family development center program, which is scheduled for repeal July 1, 2000. Changes the statutory reference from "family development centers" to "family resource centers".

Expands the definition of an "at-risk neighborhood" to include an urban or rural neighborhood or community. Includes services to vulnerable families and children in communities in addition to serving those families who are in at-risk neighborhoods. Authorizes family resource centers to provide services to assist families in working toward greater self-reliance or in achieving self-sufficiency and in participating in Colorado works. Directs family resource centers to assist individuals and families in applying eligibility for the children's basic health plan or for medical assistance benefits to which they may be entitled.

Directs the state council on family resource centers to make biennial reports to the general assembly on the effectiveness of the family resource center program.

Authorizes the general assembly to appropriate out of federal TANF moneys available to the state for Colorado works for the purpose of supporting family resource center programs. Eliminates a reference to the family issues cash fund as a source of revenue for family resource centers. Clarifies that family resource centers may also receive funding from a county out of a county's block grant for Colorado works.

Amends the definition of "assistance" for purposes of the Colorado works program to include services provided by a family resource center.

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.

Capital letters indicate new material to be added to existing statute.

Dashes through the words indicate deletions from existing statute.

HOUSE
3rd Reading Unamended
April 14, 2000

HOUSE
Amended 2nd Reading
April 13, 2000

1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** 26-18-101, Colorado Revised Statutes, is amended
3 to read:

4 **26-18-101. Legislative declaration.** (1) The general assembly
5 hereby declares that Colorado needs healthy and cohesive families at all
6 income levels in order for the state to be economically viable. A number
7 of families in ~~at-risk neighborhoods do~~ COMMUNITIES THROUGHOUT
8 COLORADO TEMPORARILY MAY not have access to the basic necessities of
9 life or to resources or services designed to promote individual
10 development and family growth. ~~Under current systems for providing~~
11 ~~services to families, a family crisis or a finding that a family is~~
12 ~~dysfunctional is required before a family can receive certain services. In~~
13 ~~addition, procedures for applying for and receiving some services are~~
14 ~~lengthy, cumbersome, and duplicative.~~

15 (2) The general assembly further declares that many of Colorado's
16 ~~most~~ vulnerable families and children **DO NOT NECESSARILY** live in at-risk
17 neighborhoods. Such families ~~do~~ MAY not have APPROPRIATE RESOURCES
18 OR sufficient income for adequate housing, health care, or child care
19 because the primary wage earners are unemployed, UNDEREMPLOYED, or
20 work at jobs that pay minimum wage or less. Further, many of such
21 families not only live in poverty, but also experience divorce, DOMESTIC
22 VIOLENCE, or are headed by a single parent. Children who are raised in
23 ~~at-risk neighborhoods~~ **VULNERABLE FAMILIES** experience an increased risk
24 of being abused, BEING ILLITERATE, UNDEREDUCATED, dropping out of
25 school, **becoming teen parents**, abusing drugs, and engaging in at-risk

1 behaviors, including BUT NOT LIMITED TO criminal activities. Such
2 children are often influenced by and are likely to repeat behaviors that
3 began with their parents.

4 (3) Therefore, the general assembly finds that it is appropriate to
5 establish a ~~project that provides~~ PROGRAM TO PROVIDE family
6 ~~development~~ RESOURCE centers ~~which~~ IN COMMUNITIES TO serve as a
7 single point of entry for providing comprehensive, intensive, integrated,
8 state and community-based services to VULNERABLE families ~~in-at-risk~~
9 ~~neighborhoods~~ AND CHILDREN.

10 **SECTION 2.** 26-18-102, Colorado Revised Statutes, is amended
11 to read:

12 **26-18-102. Definitions.** As used in this article, unless the context
13 otherwise requires:

14 (1) "At-risk neighborhood" means a AN URBAN OR RURAL
15 neighborhood OR COMMUNITY in which there is a ~~preponderance~~ ARE
16 ~~INCIDENCES~~ of poverty, unemployment and underemployment,
17 substance abuse, crime, school dropouts, ILLITERACY, ~~teen pregnancies~~
18 ~~and~~ teen parents, DOMESTIC VIOLENCE, or other conditions that put
19 families at risk.

20 (2) "Case management" means the process whereby a family
21 advocate for the family ~~development~~ RESOURCE center assesses a family's
22 need for services in accordance with section 26-18-104 (2).

23 (3) "Community applicant" means any local entity interested and
24 willing to commit private and public resources to establish a family
25 ~~development~~ RESOURCE center and which applies for a family
26 ~~development~~ RESOURCE center grant pursuant to section 26-18-105.

1 "Community applicant" includes, but is not limited to, any state or local
2 governmental agency or governing body, a local private nonprofit agency,
3 a local board of education on a cost-shared basis, a local recreational
4 center, or a local child care agency.

5 (4) "Family ~~development~~ RESOURCE center" means a unified
6 single point of entry where VULNERABLE families AND CHILDREN IN
7 COMMUNITIES OR within at-risk neighborhoods OR PARTICIPANTS IN
8 COLORADO WORKS, PART 7 OF ARTICLE 2 OF THIS TITLE, can obtain
9 information, assessment of needs, and referral to delivery of family
10 services described in section 26-18-104 (2) and for which a grant is
11 awarded to a community applicant in accordance with section 26-18-105.

12 (5) "Local advisory council" means the body that oversees the
13 operation of the family ~~development~~ RESOURCE center and which is
14 described in section 26-18-105 (1) (b).

15 (6) "State council" means the state council on family ~~development~~
16 RESOURCE centers established pursuant to section 26-18-103.

17 **SECTION 3.** 26-18-103 (1), (4), (6), and (7), Colorado Revised
18 Statutes, are amended to read:

19 **26-18-103. State council created - powers and duties - report.**

20 (1) (a) There is hereby created a state council on family ~~development~~
21 RESOURCE centers. The state council shall exercise its powers and
22 perform its duties and powers as specified in this article within the
23 department of human services.

24 (b) The state council shall be responsible for the planning of the
25 family ~~development~~ RESOURCE center program created in section
26 26-18-104 and for making recommendations to the general assembly

1 concerning the effectiveness of the program and the advisability of
2 continuing a statewide family development RESOURCE center program.

3 (4) The state council shall establish the procedure for the
4 submittal of grant applications by community applicants seeking to
5 establish family development RESOURCE centers OR APPLYING FOR A
6 GRANT FOR CONTINUED SUPPORT OF A FAMILY RESOURCE CENTER. The
7 procedure shall set forth the method for making application including
8 time frames, the criteria to be considered in awarding a grant, and the
9 method for the making of ~~annual~~ BIENNIAL reports to the state council
10 concerning the effectiveness of the family development RESOURCE center
11 program in accordance with section 26-18-105 (2). In addition, the state
12 council shall establish any other procedures necessary to implement this
13 article, including a method for evaluating the effectiveness of the family
14 development RESOURCE center program.

15 (6) The state council shall consult with the local advisory councils
16 established pursuant to section 26-18-105; evaluate the effectiveness of
17 the family development RESOURCE center program ~~annually~~ BIENNIALY,
18 based on reports submitted to the state council by local advisory councils
19 in accordance with section 26-18-105 (2); and shall submit a report on the
20 effectiveness of the program to the general assembly no later than January
21 1, ~~2000~~ 2002, AND EVERY TWO YEARS THEREAFTER. In addition, as part
22 of the report, the state council shall make recommendations concerning
23 the continued implementation of a statewide family development
24 RESOURCE center program.

25 (7) The state council is hereby authorized to accept and expend
26 any MONEYS OR grants from any public or private source for the purpose

1 of making grants to community applicants for the establishment of family
2 ~~development~~ RESOURCE centers OR FOR PROVIDING ONGOING SUPPORT OF
3 FAMILY RESOURCE CENTERS and for the purpose of evaluating the
4 effectiveness of the family ~~development~~ RESOURCE center program.
5 Nothing in this article shall be construed to prohibit a family ~~development~~
6 RESOURCE center from accepting and expending grants or donations from
7 public or private sources. THE STATE COUNCIL SHALL DEVELOP CRITERIA
8 FOR HOW IT ALLOCATES FUNDING OUT OF THE MONEYS AVAILABLE TO THE
9 FAMILY RESOURCE CENTER PROGRAM AS DESCRIBED IN SECTION 26-18-104
10 (1). SUCH ALLOCATIONS MAY BE MADE FOR THE PURPOSE OF AWARDING
11 GRANTS TO ESTABLISH NEW FAMILY RESOURCE CENTERS OR TO SUPPORT
12 ONGOING OPERATIONS AT EXISTING FAMILY RESOURCE CENTERS. IN
13 DEVELOPING THE CRITERIA FOR SUCH ALLOCATIONS, THE STATE COUNCIL
14 SHALL GIVE PRIORITY TO AREAS WHERE THE NEED FOR SERVICES PROVIDED
15 BY FAMILY RESOURCE CENTERS IS THE GREATEST. IN ADDITION, THE
16 CRITERIA MAY INCLUDE AS A FACTOR:

17 (a) THE AVAILABILITY OF FINANCIAL RESOURCES IN THE AREA IN
18 WHICH THE FAMILY RESOURCE CENTER IS LOCATED;

19 (b) THE ABILITY OF THE FAMILY RESOURCE CENTER TO ACCESS
20 COUNTY RESOURCES FROM A COUNTY'S BLOCK GRANT FOR THE COLORADO
21 WORKS PROGRAM TO SUPPORT THE FAMILY RESOURCE CENTER;

22 (c) THE NUMBER OF PERSONS SERVED OR TO BE SERVED BY THE
23 FAMILY RESOURCE CENTER.

24 **SECTION 4.** 26-18-104, Colorado Revised Statutes, is amended
25 to read:

26 **26-18-104. Program created.** (1) (a) There shall be established

1 by the state council a family development RESOURCE center program.
2 The purpose of said program shall be to provide grants to community
3 applicants for the creation of OR FOR THE CONTINUED OPERATION OF
4 family development RESOURCE centers through which services for
5 VULNERABLE families AND CHILDREN who live in COMMUNITIES OR IN
6 at-risk neighborhoods are accessible and coordinated through a single
7 point of entry. ~~The program shall be implemented no later than January~~
8 ~~1, 1994, and shall terminate no later than July 1, 2000.~~ Moneys for the
9 program may come from appropriations from the general fund, ~~or from~~
10 ~~the family issues cash fund created in section 26-5.3-106,~~ FROM MONEYS
11 RECEIVED FROM A COUNTY OUT OF A COUNTY'S BLOCK GRANT FOR THE
12 COLORADO WORKS PROGRAM, OR FROM MONEYS APPROPRIATED BY THE
13 GENERAL ASSEMBLY OUT OF FEDERAL TANF MONEYS AVAILABLE TO THE
14 STATE.

15 (b) AS PART OF THE APPLICATION FOR FUNDS APPROPRIATED BY
16 THE GENERAL ASSEMBLY OUT OF FEDERAL TANF MONEYS UNDER
17 PARAGRAPH (a) OF THIS SUBSECTION (1), THE FAMILY RESOURCE CENTER
18 SHALL:

19 (I) REQUEST A STATEMENT FROM THE GOVERNING BODY OF THE
20 COUNTY OR OF A CITY AND COUNTY INDICATING WHETHER THE GOVERNING
21 BODY SUPPORTS THE REQUEST AND INDICATING THAT LOCAL TANF FUNDS
22 ARE NOT SUFFICIENT FOR THIS PURPOSE;

23 (II) INCLUDE IN THE APPLICATION A DESCRIPTION OF HOW THE
24 PROPOSED FUNDING WILL BE USED IN A MANNER THAT IS CONSISTENT WITH
25 TANF PURPOSES AND WITH THE LOCAL COUNTY COLORADO WORKS PLAN
26 OR PROPOSED AMENDMENTS TO THE LOCAL COUNTY COLORADO WORKS

1 PLAN;

2 (III) SUBMIT A STATEMENT INDICATING HOW THE FAMILY
3 RESOURCE CENTER WILL ASSURE THAT THE FUNDING WILL BE USED FOR
4 PURPOSES ALLOWED UNDER THE FEDERAL TANF LAW.

5 (2) (a) Services provided by a family ~~development~~ RESOURCE
6 center shall be coordinated and one service shall not overshadow others.
7 Services may be delivered directly to a family at the center by center staff
8 or by providers who contract with or have provider agreements with the
9 center. Any family ~~development~~ RESOURCE center that provides direct
10 services shall comply with applicable state and federal laws and
11 regulations regarding the delivery of such services, unless required
12 waivers or exemptions have been granted by the appropriate governing
13 body.

14 (b) Each family ~~development~~ RESOURCE center shall provide case
15 management by a family advocate who screens and assesses a family's
16 needs and develops, with the concurrence of the family, a ~~case~~ plan TO
17 ASSIST FAMILIES AND INDIVIDUALS IN WORKING TOWARD A GREATER
18 LEVEL OF SELF-RELIANCE OR IN ATTAINING SELF-SUFFICIENCY. The ~~case~~
19 plan shall provide for the following:

20 (I) A negotiated contract that includes reciprocal responsibilities
21 of family members and the personnel of each human service agency
22 providing services to the family;

23 (II) A commitment of resources AS AVAILABLE AND necessary to
24 meet the family's plan;

25 (III) The delivery of applicable services to the family, if feasible,
26 or referral to an appropriate service provider;

- 1 (IV) The coordination of services; ~~and~~
2 (V) The monitoring OF THE PROGRESS OF THE FAMILY TOWARD
3 GREATER SELF-RELIANCE OR SELF-SUFFICIENCY and AN evaluation of
4 services PROVIDED ~~by the family advocate~~; AND
5 (VI) ASSISTANCE TO THE FAMILY IN APPLYING FOR THE CHILDREN'S
6 BASIC HEALTH PLAN OR MEDICAL ASSISTANCE BENEFITS TO WHICH THEY
7 MAY BE ENTITLED.

8 (c) In addition to case management services required by paragraph
9 (b) of this subsection (2), the family ~~development~~ RESOURCE center shall
10 provide for the direct delivery of or referral to a provider of at least the
11 following ~~five~~ SIX services:

- 12 (I) Early childhood care and education;
13 (II) Parenting education;
14 (III) Well child check-ups and basic health services;
15 (IV) Early intervention for identifying infants, toddlers, and
16 preschoolers who are developmentally disabled in order to provide
17 necessary services to such children; ~~and~~
18 (V) Before and after school care;
19 (VI) PROGRAMS FOR AT-RISK YOUTH.

20 (d) A family ~~development~~ RESOURCE center may provide optional
21 services, including, but not limited to, the following:

- 22 (I) Additional educational programs, such as mentoring programs
23 for students in elementary, junior, and senior high schools; literacy
24 programs; and educational programs that link families with local schools
25 and alternative educational programs, including links with boards of
26 cooperative services;

1 (II) Job skills training and self-sufficiency programs for adults and
2 youth;

3 (III) Social, health, mental health, and child welfare services and
4 housing, homeless, food and nutrition, domestic violence support,
5 recreation, and substance abuse services;

6 (IV) Outreach, education, and support programs, including
7 programs aimed at preventing teen pregnancies and school dropouts and
8 programs providing parent support and advocacy;

9 (V) Transportation services to obtain other services provided
10 pursuant to this subsection (2).

11 (e) State agencies and any other publicly funded agency
12 authorized or required by state or federal law or regulations to provide
13 specific services to or for families shall cooperate AND COLLABORATE
14 with family development RESOURCE centers in making services readily
15 available to eligible persons in the most expedient manner possible. Such
16 cooperation AND COLLABORATION may include, but not be limited to, the
17 pooling of public and private funds and funds available to state agencies
18 upon appropriation or transfer by the general assembly.

19 **SECTION 5.** 26-18-105, Colorado Revised Statutes, is amended
20 to read:

21 **26-18-105. Selection of centers - grants.** (1) The state council
22 may award a grant to a community applicant for the purpose of
23 establishing a family development RESOURCE center based on a plan
24 submitted to the state council by the applicant. The plan shall meet
25 specific criteria which the state council is hereby authorized to set, but
26 the criteria shall include at least the following provisions:

1 (a) That members of the community will participate in the
2 development and implementation of the family ~~development~~ RESOURCE
3 center;

4 (b) That the center shall be governed by a local advisory council
5 comprised of community representatives of at least the following:

6 (I) Families living in at-risk neighborhoods;

7 (II) Local public or private service provider agencies;

8 (III) Local job skills training programs, if any;

9 (IV) Local governing bodies;

10 (V) Local businesses serving families from at-risk neighborhoods;

11 and

12 (VI) Local professionals serving families ~~from at-risk~~
13 ~~neighborhoods~~ IN THE COMMUNITY;

14 (c) That the advisory council shall establish rules concerning the
15 operation of the family ~~development~~ RESOURCE center, including
16 provisions for staffing;

17 (d) That services provided by the family ~~development~~ RESOURCE
18 center shall be coordinated and tailored to the specific needs of families
19 who live in the at-risk neighborhood within the community;

20 (e) That the family ~~development~~ RESOURCE center will:

21 (I) Promote and support, not supplant, successful family
22 functioning and increase the recognition of the importance of successful
23 families in the community;

24 (II) Contribute to the strength of family ties;

25 (III) Establish programs ~~focusing~~ THAT FOCUS on the needs of
26 family members, ~~such as preschool programs, family preservation~~

1 ~~programs, and teenage pregnancy prevention programs~~ AND ASSIST THE
2 FAMILY IN MOVING TOWARD GREATER SELF-RELIANCE OR
3 SELF-SUFFICIENCY;

4 (IV) Recognize the diversity of families within the community;

5 (V) Support family stability and unity;

6 (VI) Treat families as partners in providing services;

7 (VII) Encourage intergovernmental cooperation and a
8 community-based alliance between government and the private sector;

9 (VIII) Reduce institutional barriers related to categorical funding
10 and eligibility requirements;

11 (IX) Make information regarding available resources and services
12 readily accessible to families; and

13 (f) That the family ~~development~~ RESOURCE center shall coordinate
14 the provision of services and shall pool the resources of providers of
15 services to aid in funding and operating the center.

16 (1.5) THE STATE COUNCIL MAY AWARD A GRANT TO AN EXISTING
17 FAMILY RESOURCE CENTER TO SUPPORT ITS CONTINUED OPERATIONS. IN
18 AWARDING SUCH A GRANT, THE STATE COUNCIL SHALL REQUIRE THAT THE
19 CENTER MEET THE CRITERIA SET FORTH IN SUBSECTION (1) OF THIS SECTION
20 AND SHALL APPLY THE CRITERIA FOR ALLOCATION OF FUNDS AS SET FORTH
21 IN SECTION 26-18-103 (7).

22 (2) The local advisory council for a community applicant awarded
23 a grant pursuant to subsection (1) of this section shall evaluate the overall
24 effectiveness of the family ~~development~~ RESOURCE center ~~annually~~
25 BIENNIALY and shall submit ~~an annual~~ A report EVERY TWO YEARS to the
26 state council in accordance with section 26-18-103 (4).

1 (3) In the event the state council determines, from any report
2 submitted by a local advisory council or any other source, that the
3 operation of a family development RESOURCE center is not in compliance
4 with this article or any rule adopted pursuant to the provisions of this
5 article, the state council may impose sanctions including termination of
6 the grant.

7 **SECTION 6.** 26-18-106, Colorado Revised Statutes, is amended
8 to read:

9 **26-18-106. Repeal of article.** This article is repealed, effective
10 July 1, ~~2000~~ 2010, or on the date that federal funds are no longer
11 available for this program, whichever comes first.

12 **SECTION 7.** 26-2-703 (2), Colorado Revised Statutes, is
13 amended, and the said 26-2-703 is further AMENDED BY THE
14 ADDITION OF A NEW SUBSECTION, to read:

15 **26-2-703. Definitions.** As used in this part 7, unless the context
16 otherwise requires:

17 (2) "Assistance" means any cash grant, benefit, service, or other
18 form of temporary assistance offered by a county department to a
19 participant that is funded by the county block grant pursuant to the
20 provisions of this part 7 and any rules promulgated pursuant to this part
21 7. "ASSISTANCE" MAY INCLUDE SERVICES PROVIDED BY A FAMILY
22 RESOURCE CENTER PURSUANT TO ARTICLE 18 OF THIS TITLE.

23 (10.5) "FAMILY RESOURCE CENTER" SHALL HAVE THE SAME
24 MEANING AS DEFINED IN SECTION 26-18-102 (4).

25 **SECTION 8. Appropriation.** In addition to any other
26 appropriation, there is hereby appropriated to the department of human

1 services, for the fiscal year beginning July 1, 2000, the sum of seven
2 hundred thousand dollars (\$700,000), or so much thereof as may be
3 necessary, for the purpose of providing grants pursuant to sections
4 26-18-104 and 26-18-105, Colorado Revised Statutes. Said sum shall be
5 from federal Temporary Assistance for Needy Families block grant funds.

6 **SECTION 9. Safety clause.** The general assembly hereby finds,
7 determines, and declares that this act is necessary for the immediate
8 preservation of the public peace, health, and safety.